Economic Crime Division / Directorate of Cooperation
Directorate General of Human Rights and Legal Affairs

COUNCIL CONSEIL
OF EUROPE DE L'EUROPE

Ethics for the Prevention of Corruption in Turkey

– project summary –

Version 28 August 2007

Project title	Ethics for the Prevention of Corruption in Turkey
Project area	Turkey
Budget	EURO 1,500,000
Funding	The European Commission (90%) and Council of Europe (10%)
Implementation	Council of Europe (Economic Crime Division/Directorate of Cooperation / DG-HL)
Duration	24 months (September 2007 – August 2009)

BACKGROUND AND JUSTIFICATION

The people of Turkey consider corruption to be one of the key problems of their society. Surveys and reports confirm the adverse effects of corruption and point at the urgency to address it. The Council Decision of 23 January 2006 on the principles, priorities and conditions contained in the Accession Partnership with Turkey provides for three short-term priorities with regard to the anti-corruption policy:

▪ Fully commit at all levels to the fight against corruption, including by strengthening all institutions involved, as well as coordination between them.
▪ Ensure implementation of the Regulation on Principles of Ethical Behaviour for Public Officials and extend its provisions to elected officials, judiciary, academics and military personnel
▪ Limit the scope of parliamentary immunity in line with European practice.

The European Commission's progress 2006 progress report refers to the need to better regulate the financing and auditing of political parties and underlined again the need for better coordination of the anti-corruption effort.

The GRECO report for Turkey adopted on 10 March 2006 recommends among other things:

▪ to provide the Council of Ethics with sufficient independence, providing it with an appropriate budget and staff that would enable it to promote and promulgate the new codes of ethics throughout the public administration; to properly investigate complaints made against senior officials and undertake proactive studies into particular areas of concern in respect of ethical behaviour and corruption in the public administration
▪ to develop training material to be used in the training of all Public Officials on the new Code of Ethics and anti-corruption policies and to require all ministries and civil service bodies to include this training as part of their curriculum; it should be ensured that it forms a core part of the induction training for new civil servants as well as in the in-service training
▪ Develop systems for monitoring the impact of anti-corruption measures for the various sectors concerned.

Thus, the technical assistance project aiming at contributing to these objectives will serve as one tool for providing and supporting reforms and interventions in the following areas:

▪ Support the Implementation of the Code of Ethics across the public administration;
▪ Develop codes of ethics for other categories of officials or holders of public office;
▪ Develop systems of monitoring the effectiveness of prevention and other anti-corruption measures;
▪ Ensure and enhance coordination of anti-corruption measures.

OBJECTIVE, OUTPUTS AND ACTIVITIES

Overall objective	**To contribute to democracy and the rule of law strengthening further the ethics in preventing corruption in Turkey in accordance with European and other international standards as well as GRECO recommendations**
Project objective	**To support the implementation of Code of Ethics and develop other codes and systems for effective prevention of corruption**
General	**Inception Phase/Start-up of the project**
Activity 1	Start up activities/workshops/Meetings with the counterparts
Activity 2	Establish Office and Procurement of Office Equipment
Activity 3	Preparation of Detailed Workplan and Inception Report
Activity 4	Organisation of the Start up Conference
Output 1	**The staff of the Council of Ethics is trained and have the necessary working tools and procedures to better exercise their mandate**
Activity 1	Review the working procedures of the Council of Ethics for the Public Service
Activity 2	Train the staff of the secretariat in the management of complaints received
Activity 3	Train members of the Council in the investigation of complaints
Activity 4	Support and organise 2 study visits of staff of the Council of Ethics
Output 2	**A training package/module is available to support the application of the code of ethics for public officials**
Activity 1	Translate and review materials on ethics training available in other countries
Activity 2	Develop a coherent training package/curriculum for ethics training
Activity 3	Finalise the training package and make it available to different institutions
Activity 4	Produce and disseminate a training CD suitable for computer-based training
Output 3	**Train the trainers programme is available- (At least 10 trainers have been trained and are able to deliver ethics training)**
Activity 1	Select 10 to 15 trainers from training institutions of the public administration
Activity 2	Train these trainers in the application of the training package
Activity 3	Support these trainers in the delivery of initial training activities (under outputs 4 and 5)
Output 4	**The governors, deputy governors and members of ethics commissions of the 81 provinces have been trained in the application of the code of ethics for public officials**
Activity 1	Organise up to 10 training events for governors, deputy governors and district governors
Activity 2	Organise up to 15 training events for ethics commissions in provinces and municipalities
Output 5	**Officials of central institutions and organisations responsible for ethics (members of the ethics commissions and senior managers) have been trained in the application of the code of ethics for public officials**
Activity 1	Organise up to 6 training events for members of ethics commissions and officials
Activity 2	Organise up to 4 training events for senior officials of central level institutions
Output 6	**At least 10 research studies are available on the risks of corruption in relation to unethical behaviour and have been discussed in public**
Activity 1	Commission at least 10 research studies
Activity 2	Organise the publication and dissemination of the results of these studies
Activity 3	Support the organisation of up to 5 public workshops on the results of these studies
Output 7	**The development of codes of conduct for elected office holders and the judiciary will have been supported**
Activity 1	Organise workshops on the needs and possibilities for developing codes of conduct

Activity 2	Support the development and drafting sessions of identified Codes of Conduct
Output 8	**The effectiveness of codes of conduct and other anti-corruption measures in Turkey will have been evaluated and recommendations for future prevention strategies are available**
Activity 1	Carry out studies evaluating the effectiveness of anti-corruption measures
Activity 2	Based on these studies, make proposals with regard to future anti-corruption strategies
Activity 3	Organise up to 2 national conferences on the prevention of corruption in Turkey
Output 9	**Coordination of measures to promote ethics with other anti-corruption measures in Turkey ensured**
Activity 1	Support the organisation of regular meetings with the technical commission
Activity 2	Develop proposals for management, coordination, monitoring of anti-corruption strategies

The Council of Europe, while taking into account the specific needs of the project area, will also contain a strong element of regional interaction, and facilitate experience exchange and networking among anti-corruption institutions.

PARTNERS/BENEFICIARIES

The main project partner from the Turkish side will be the Council of Ethics for the Public Service. Project beneficiaries/target groups will also include:
- Public institutions responsible for applying the Regulation on the Principles of Ethical Behaviour of Public Officials including their ethics commissions.
- 3 Members compose each ethics commission
- 81 Provinces of central institution as well as governors and deputy governors
- Other public institutions, universities, local administrations and non-governmental organisations
- Technical commission assisting the Inter-ministerial Committee in the coordination of the Government's anti-corruption measures.

IMPLEMENTATION ARRANGEMENTS

The Council of Europe will recruit a Long-term Adviser (LTA) and one Local Project Officer. The team will be based in Ankara and work directly with the Council of Ethics. This team will be responsible for project management and implementation of project activities in Ankara on behalf of the Council of Europe. The Government will appoint a Project Director who will be funded by the Government and be a senior expert of the Council of Ethics Unit. S/he will function as the main counterpart in the organisation of project activities on behalf of the Turkish authorities.

Overall administrative project management will be ensured by Economic Crime Division (Corruption and Fraud Unit/Economic Crime Division, Directorate of Cooperation, DG-HL) at the Council of Europe in Strasbourg. A Project Officer (PO) in Strasbourg will be assigned to oversee the project's implementation and daily follow up of actions and assist the team in Ankara. The project team will propose a Workplan detailing short-term and long-term international consultants/experts, including the long-term national experts that will be needed for the implementation of project activities. The Council of Europe will ensure the active participation of local professional skills where available, and a suitable mix of European and local experts in the project activities. All local experts are to be independent and free from conflicts of interests.

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