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Project against Corruption, Money Laundering and Terrorist Financing in the Republic of Moldova

Inception report

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1 BACKGROUND INFORMATION

The MOLICO Project against Corruption, Money Laundering and Terrorist Financing in the Republic of Moldova commenced on 1 August 2006. This report summarizes the activities carried out since the beginning of the project until 27 November 2006. It also includes an updated logical framework and workplan as confirmed with project partners during this inception phase.

1.1 Beneficiary country and institutions

Beneficiary country: Republic of Moldova.

Primary beneficiary: The Centre for Combating Corruption and Economic Crime (CCCEC).

Project Partners: Ministry of Justice, Office of the Prosecutor General, Ministry of Interior, Investigative Journalism Centre, The Centre for the Analysis and Prevention of Corruption (CAPS-NGO), and other institutions represented in the Steering Group.

1.2 Contracting authority

European Commission (EC).

1.3 Implementing organisation

The Council of Europe is responsible for the implementation of the project and the use of the project funds under the contract with the European Commission. Within the General Secretariat of the Council of Europe in Strasbourg, the Technical co-operation section, (Department of Crime Problems, Directorate General I – Legal Affairs), is responsible for overall management and supervision of the project. Two long term international advisers, one on the anti-corruption component of the project and one on anti money laundering, together with local support staff based in Chisinau, are working directly with the CCCEC.

1.4 The project

The project supports the Republic of Moldova in its efforts against corruption, money laundering and the financing of terrorism in line with European and other international standards. These are important areas for action as identified in the EU – Moldova Action Plan of February 2005, as well in the evaluation reports of two EU organisations, viz. the Group of States Against Corruption (GRECO) and MONEYVAL (with regard to money laundering and the financing of terrorism). Already in 2005, the European Commission co-funded a Council of Europe project against corruption in Moldova (PACO Moldova), which created the basis for the present project.

The project addresses a range of needs. With regard to corruption, these include the need for support in the implementation of Moldova's national anti-corruption strategy; strengthening of legislation; strengthening of law enforcement capacities, including interagency cooperation; strengthening of preventive capacities and internal controls in institutions at risk; preventing corruption in the political process; promoting an active role of civil society and involvement of local government in the strategy.

With regard to money laundering and the financing of terrorism, the project will, in particular, need to strengthen the capacities of the financial intelligence unit (FIU) in terms of its institutional structure, its IT infrastructure and its capacity to undertake international cooperation. Support is required to develop interagency cooperation and to prepare a national anti-money laundering/counter-terrorist financing (AML/CTF) strategy. Moreover, the capacities of financial sector institutions, including supervisors and regulators, and of law enforcement and criminal justice bodies need to be strengthened.

1.5 Summary of Project Outputs/Objectives

The project is divided into two components under two project objectives. The first is aimed at ensuring the implementation of Moldova's anti-corruption strategy. The second at strengthening the AML/CTF system. Both objectives are to be reached through the delivery of a number of outputs and a wide range of activities.

Overall objective	To contribute to the prevention and control of corruption, money laundering and the financing of terrorism so that they no longer undermine the democracy, the rule of law, economic and social development and the confidence of the public in State institutions in Moldova.
Project objective 1	To ensure the implementation of Moldova's anti-corruption strategy on the basis of annual action plans.
Output 1.1	To ensure the efficient monitoring, coordination and management of the anti-corruption strategy and the formulation of annual action plans.
Output 1.2	To improve legislation to effect the prevention and control of corruption as foreseen in the anti-corruption strategy and action plans, and in accordance with GRECO recommendations and European and United Nations' standards.
Output 1.3	To strengthen the capacity of anti-corruption prosecutors to supervise, manage and prosecute corruption related offences.
Output 1.4	To improve cooperation between law enforcement and criminal justice bodies through joint training in investigation, prosecution and adjudication of corruption offences, as well as in the field of international cooperation.
Output 1.5	To strengthen the capacity of the CCCEC to analyse corruption related phenomena and trends, as well as to design and implement measures to detect and prevent corruption
Output 1.6	To develop and implement prevention procedures and reinforce internal controls within the judiciary, the prosecution service, the police, the CCCEC and other bodies at risk.
Output 1.7	To ensure the implementation of the law on the financing of political parties.
Output 1.8	To reduce corruption and instances of conflicts of interest within the political process.
Output 1.9	To increase the capacity of local government to identify and prevent corruption and to raise ethical standards in public life.
Output 1.10	To promote the active role of civil society and media against corruption and to reduce the tolerance of the public to corruption.
Project objective 2	To strengthen the anti-money laundering/counter-terrorist financing (AML/CTF) system of Moldova in accordance with international standards and good practice and in compliance with Moneyval recommendations.
Output 2.1	To bring relevant legislation into line with international standards and best practice.
Output 2.2	To establish the areas of responsibility, status and procedures of the FIU in compliance with Moneyval recommendations and international best practice.
Output 2.3	To review, evaluate and improve the systems of collecting, processing, analysing, protecting and exchanging information by the FIU relating to suspect transactions, including the procurement of equipment and the provision of appropriate training.
Output 2.4	To improve liaison and co-operation procedures of the FIU to liaise in respect of their dealings with foreign FIUs in accordance with the Egmont Group standards.
Output 2.5	To adopt the national AML/CTF strategy, establishing effective mechanisms to ensure co-operation between the FIU and law enforcement bodies, the criminal justice system and regulatory authorities.
Output 2.6	To improve the capacity of persons "subject to the law" , and in particular regulators and supervisors, to comply fully with obligations under the AML/CTF legislation.
Output 2.7	To increase the capability of law enforcement and criminal justice bodies to comply with and enforce their obligations under the AML/CTF legislation.

2 ACTIVITIES DURING THE INCEPTION PERIOD

The following general activities were carried out during the inception phase of the project:

Description of activity	Status
Set-up of the Project Team	Under way
Set-up of the Project Office	Under way
Organization of the preliminary start-up workshop	Completed
Introduction of the project to counterpart organizations	Completed
Finalization and adoption by stakeholders of the final workplan and logical framework	Completed
Appointment of Steering Group members by national authorities	Completed
Initiation of first activities under the workplan	Completed
Preparation and submission of inception report	Completed

2.1 Set-up of the Project Team

The Council of Europe recruited and appointed the project management staff required to start the implementation and delivery of MOLICO's objectives.

Mr. Joseph Hopkinson (UK) has been recruited as the team leader and long term adviser on the anti-money laundering component of the project and is now based in Chisinau. Following consultations with the Centre for Combating Corruption and Economic Crime counterparts and the European Commission Delegation in Kiev in September 2006 he started his assignment on 15 November 2006.

The search for the second long-term adviser for the anti-corruption component of the project has proven to be more difficult since finally none of the candidates appeared to be both suitable and available for such a long-term assignment.

A renewed search for suitable long-term anti-corruption experts was launched by the CoE secretariat among potentially interested candidates with the appropriate profile. An alternative proposal for a long-term adviser has been submitted to the EC Delegation in early December 2006.

Hence, the project team is currently not fully established. The project manager, Natalia Kravchenko, will be responsible for the implementation of project activities under anti-corruption component till March 2006. The delay in recruitment of a long-term adviser permanently located in Chisinau may possibly have an adverse effect on the timely delivery of the project's objectives under the anti-corruption component. It should be noted that the recruitment of long-term international experts only became possible following the signature of the MOLICO project by all contracting parties. The contract was signed on 1 of August 2006 (vacation period for all of Europe) instead of in March 2006 as originally envisaged.

Mrs. Tatiana Cojocaru was appointed as the senior project assistant having already been the local project assistant under PACO-Moldova project in 2005.

Mr. Valentin Vataman was appointed junior project assistant in mid-October 2006.

The project is managed by Natalia Kravchenko with assistance of Fabienne Schaeffer-Lopez in the Council of Europe secretariat in Strasbourg. The overall supervision is ensured by the Head of the Technical Co-operation Division, Alexander Seger.

2.2 Set-up of the project office

Suitable office accommodation is provided for the MOLICO team within the CCCEC building. Furniture and office equipment was purchased on the basis of a competitive tender. The project team was due to move fully into the CCCEC premises from 26 of November. Prior to this the team was working temporarily from the premises of the office of Council of Europe's Special Representative of the Secretary General.

2.3 Organisation of the start-up conference and finalisation of the work plan

The official start-up conference for the project was held on 31 of October 2006. The aim of the start-up conference was: a) to publicize the commencement of the project's activities and b) to agree the project's work plan (see attached agenda in the Annex II).

The meeting was opened by Mr. Vladimir Postica, the Prime Minister's principal state counsellor on special problems. The European Commission representative in Moldova, Ambassador Cesare de Montis and Mr. Vladimir Rystovskiy, Council of Europe Special Representative of the Secretary General in Moldova addressed welcome speeches. In their opening remarks the representatives of national authorities confirmed the commitment to the fight against corruption and to this project in particular in their opening remarks.

About sixty representatives from all the project's beneficiary institutions were present¹ (see attached list of participants in the Appendix). Media representatives², including TV channels and newspapers attended the meeting. A press conference was held that reflected the high level of interest by the media in the project objectives, the methods to be employed to attain them and the use of resources.

The meeting's objective was to set out the issues to be addressed by the project and to ensure efficient involvement in the project activities of all beneficiaries. Therefore, comprehensive presentations were provided by COE experts already engaged in implementation of first project activities such as: corruption proofing of legislation and risk assessment. Representatives of law enforcement institutions, the judiciary, parliament and the National Bank provided presentations on: *"Evaluation of effectiveness of the institution during previous years, difficulties encountered. Challenges for 2006. Vision of cooperation with other institutions and civil society to increase effectiveness, expectations from MOLICO project"*

Representatives of civil society offered comments on these presentations. Their comments highlighted a considerable need to enhance the efficiency of cooperation between state bodies involved in anti-corruption national strategy and civil society representatives.

The project manager provided presentation on timeframe of the project describing techniques of implementation of project activities and functioning of project team.

¹ The Ministry of Justice, the Ministry of Interior, the Office of the Prosecutor General, the Parliament of Moldova, Central Electoral Commission, Supreme Court of Justice, Investigative Journalism Centre, The Centre for the Analysis and Prevention of Corruption (CAPS-NGO),

¹ TV: Moldova 1; TV7; NIT

Radio: Radio Moldova 1

Press: "Timpul" newspaper; "Fluxul" newspaper; "Moldovan Suverana" newspaper; "Economicheskoe obozrenie", magazine;

Press Agencies: Infotag, Reporter MD.

² A list of media present at the meeting is available upon request.

The designated team leader, Mr. Hopkinson, attended the event and was introduced to participants. Thus a dialogue between all stakeholders concerned by the project was created and good understanding of project objectives was ensured establishing good grounds for its implementation.

In the final part of the meeting, the action plan was discussed and approved by participants. The CCCEC submitted additional comments, which were then incorporated into the final version of the Work plan (see Annex III).

2.4 Meetings with the main stakeholders and beneficiaries of the project to introduce and discuss the project

On 1 November 2006, meetings were held with representatives of the CCCEC, the General Prosecutor's Office, the Supreme Court of Justice, the Ministry of Justice, the Ministry of Internal Affairs, the National Bank as well as with representatives from interested NGOs such as Transparency International, CPAS and the Investigative Journalism Centre. The team leader, Mr. Hopkinson, Mrs. Raudoniene (consultant), senior project assistant Mrs. Cojocar, junior project assistant Mr. Vataman and project manager Mrs. Kravchenko attended meetings, in the course of which the following issues were raised and discussed:

- detailed action plan-calendar for activities in 2006-2007
- international co-operation with anti-corruption offices of other countries
- identification of most suitable experts for MOLICO project activities
- discussions on "modus operandi" for CCCEC-MOLICO project team cooperation concerning the organisation of activities
- co-operation with foreign FIU and IT system
- conflict of competencies between law-enforcement institutions involved in fight against corruption (proposals for future actions)
- current legislation in the field of the fight against corruption and money laundering, "corruption proofing" project
- suggestions on how other beneficiaries could/should profit from the project
- needs assessment for equipment of law-enforcement institutions.

The meetings laid the foundation for cooperation between the parties in the framework of open and friendly discussions with MOLICO project team members. Agreement on the initial steps was reached with the main national partners of the project. The team leader and long term adviser on the anti-corruption component of the project were introduced during the meetings and actively participated in discussions. This enabled the national partners to gain a better perception of long term experts views and to gain an understanding of their individual perception of the direction the project should take.

2.5 Interaction with other donors

The USA government signed the Millennium Challenge Corporation Threshold Country Plan in mid September 2006. 24 million dollars were allocated to prevent and combat corruption in Moldova in 2006-2008. USAID is partly responsible for implementation of the plan activities. This budget is 8 times larger than the MOLICO project budget for three years.

Activities foreseen Millennium Challenge Corporation Threshold Country Plan include:

- Improving the capacity of the judiciary to prevent and combat corruption in Moldova;
- Strengthening the monitoring capacity of civil society and media;
- Preventing and curbing corruption in the health protection system;
- Prevention and control of corruption in tax, customs, and police Bodies
- Optimisation of the activity of the CCCEC.

Despite the fact that, in the main, the aim of these activities is to provide technical equipment for law enforcement institutions and for judiciary, some of them duplicate the activities and aims of the MOLICO project.

The USA Embassy representative responsible for the implementation of anti-corruption programme was invited to attend the MOLICO start-up conference. Regrettably, he declined this invitation and has not provided the COE with any information regarding the proposed Millennium Challenge (MCC) activities in the field of anti-corruption. The MOLICO team asked Mrs. Zinaida Grecaniy, First-Deputy-Prime Minister of the Republic of Moldova for a copy of the MCC document. Mrs Grecaniy is the main interlocutor of USA authorities in Moldova. The CCCEC representatives informed COE secretariat that the issue of duplication of activities with the MOLICO project was raised during the design of the MCC plan. However, neither the USA Embassy, nor the Moldovan authorities took the issue into consideration.

Taking into account of the amount of funding available for the MCC programme, (US\$24 million over 2 years), it is essential that agreement is reached on the efficient allocation of these resources in order to avoid overlapping between the two projects. It is also important to make clear to Moldovan authorities the importance of their adherence to European standards and the political commitment of the Republic of Moldova as a Council of Europe member-state in view of its European integration.

Recently, MOLICO team representatives had a productive meeting with Mr. Robert Gerardi, the Resident Legal Advisor at the U.S Embassy. At present he is overseeing the initial stages of the MCC project. He appeared to be perfectly open when discussing areas of the MCC project that overlap with the MOLICO project. The discussion concerned those areas and steps that would need to be taken to avoid such an overlap or conflict of interests. The MOLICO team suggested, and Mr. Gerardi agreed, that there are a number of areas within the two projects where both projects could usefully combine their efforts with a view to producing the best possible result for the stakeholders.

Mr Gerardi informed the MOLICO team that he too has been allocated an office within the CCECC building that is close to MOLICO's on the second floor. He agreed that this close physical association could work to the benefit of mutual project co-operation. Further discussions are planned with the USA Embassy on 8 December 2006.

2.6 Commencement of specific project activities under the project's workplan

In view of the delay in recruiting a long-term adviser for the anti-corruption component of the project, preliminary activities as shown below were initiated by the project manager under:

Project objective 1 To ensure the implementation of Moldova's anti-corruption strategy on the basis of annual action plans.

- Review and expertise of law on prevention of corruption and special investigative means undertaken by COE experts in September at the request of Moldovan authorities. Output 1.2
- Contract signed with The Centre for the Analysis and Prevention of Corruption (CAPS-NGO) on corruption proofing of legislation: including elaboration of the methodology, training on this methodology of the CCCEC experts, providing corruption proofing of legislation. COE experts were identified to provide comment on the methodology elaborated by CAPS experts. Output 1.2
- Contract signed with LaLance, a consulting company, for risk assessment activities. Its director, Mrs Schatz, developed a manual on risk assessment in the course of two missions in Moldova, including meetings with judiciary. This programme is a pilot scheme and if successful will be extended to other bodies. The manual is currently being translated into Romanian. The second stage will be the training of representatives from judiciary on this methodology. Output 1.6

- Negotiations commenced with media companies in connection with producing T.V. clips to raise public awareness of corruption issues. Output 1.10

Project objective 2: To strengthen the anti-money laundering/counter-terrorist financing (AML/CTF) system of Moldova in accordance with international standards and good practice and in compliance with Moneyval recommendations.

- Expertise of “Law of the Republic of Moldova of Anti Money Laundering and Combating Financing of Terrorism” undertaken by COE experts in October 2006. Output 2.1
- Round table between Moldovan and Ukrainian FIU is to take place on 11.12.06 to discuss Moldovan accession to Egmont Group with Ukrainian sponsorship and cooperation. The visit will also provide the Moldovan representatives to visit the FIU and to discuss working procedures and the development of long term strategies. Output 2.4

3 CONCLUSIONS AND NEXT STEPS

The project gained positive momentum during the inception phase and established good relations with the main stakeholders in the course of the start-up conference and bilateral meetings. Some activities related to the “key success indicators” under both components of the project were initiated.

Further efforts regarding the recruitment of an anti-corruption long term adviser will contribute to a speeding-up the implementation of activities.

In the meantime, the project team will focus on the activities in accordance with the work plan, including the detailed preparation of activities, budget disbursement flows and the solicitation of international and national experts to participate (please see detailed description below). Liaison and coordination with other donors is recognised as being essential in the planning and implementation of these activities.

Intervention level	Description	Next steps
Overall objective	To contribute to the prevention and control of corruption, money laundering and the financing of terrorism so that they no longer undermine the democracy, the rule of law, economic and social development and the confidence of the public in State institutions in Moldova.	
Project objective 1	To ensure the implementation of Moldova’s anti-corruption strategy on the basis of annual action plans.	
Output 1.1	To ensure the efficient monitoring, coordination and management of the anti-corruption strategy and the formulation of annual action plans.	Close follow-up of elaboration of the anti-corruption strategy and action plan for 2007. Providing advise and comments. December 2006
Output 1.2	To improve legislation to effect the prevention and control of corruption as foreseen in the anti-corruption strategy and action plans, and in accordance with GRECO recommendations and European and United Nations’ standards.	Establish a range of legal acts to be submitted for the expertise. Identify short term experts. January-March 2007
Output 1.3	To strengthen the capacity of anti-corruption prosecutors to supervise, manage and prosecute corruption related offences.	Tender for equipment of anti-corruption prosecutor’s office. January-February 2007
Output 1.4	To improve cooperation between law enforcement and criminal justice bodies through joint training in investigation, prosecution and adjudication of corruption offences, as well as in the field of international cooperation.	Needs assessment for training activities available upon the activities under Output 1.6.: “risk assessment”. Elaborate curricula. Identify short term experts for training. Fix concrete calendar of training activities.

Output 1.5	To strengthen the capacity of the CCCEC to analyse corruption related phenomena and trends, as well as to design and implement measures to detect and prevent corruption	Tender for translation equipment for the training room of the CCCEC. Tender for technical equipment of the prevention department of the CCCEC January-February 2007. Elaboration of methodology of public surveys on perception of corruption phenomena February 2007. First public survey March 2007.
Output 1.6	To develop and implement prevention procedures and reinforce internal controls within the judiciary, the prosecution service, the police, the CCCEC and other bodies at risk.	Training on methodology of "risk assessment" for: Judiciary: January-March 2007 Other institutions at risk: March-July 2007
Output 1.7	To ensure the implementation of the law on the financing of political parties.	Joint mission with "Venice Commission" organised in early March 2007 aiming at meeting with main political forces and authorities responsible for the implementation of the law.
Output 1.8	To reduce corruption and instances of conflicts of interest within the political process.	Timeframe of activities depends on the implementation of activities under Output 1.7.
Output 1.9	To increase the capacity of local government to identify and prevent corruption and to raise ethical standards in public life.	Support the drafting of a short and structured National Handbook on ethics in local government, based the European Public Ethics Handbook, and translation of other relevant documents into Moldovan December 2006 Organise the first meeting of the Steering Group to revise the National Handbook and to revise and adopt the National Score Card for the benchmarking exercise January-February 2007. Organise the first round of self-assessments and preparation of the National Benchmark on public ethics at local level. March-April 2007.
Output 1.10	To promote the active role of civil society and media against corruption and to reduce the tolerance of the public to corruption.	Tender for TV clip on corruption in January-February 2007. Elaboration of anti-corruption awareness strategy in close cooperation with analytical and prevention department of the CCCEC and Investigative Journalism Centre January-February 2007.
Project objective 2	To strengthen the anti-money laundering/counter-terrorist financing (AML/CTF) system of Moldova in accordance with international standards and good practice and in compliance with Moneyval recommendations.	
Output 2.1	To bring relevant legislation into line with international standards and best practice.	Review of Moldovan legislation and comparison with European / International standards underway. Working party being to complete re-drafting of new law on countering terrorist financing prior to Egmont Group meeting in Feb. 07. January 2007
Output 2.2	To establish the areas of responsibility, status and procedures of the FIU in compliance with Moneyval recommendations and international best practice.	Review of responsibilities, status and procedures underway. Report from current Moneyval evaluation awaited. February 2007
Output 2.3	To review, evaluate and improve the systems of collecting, processing, analysing, protecting and exchanging information by the FIU relating to suspect transactions, including the procurement of equipment and the provision of appropriate training.	IT needs assessment in hand – software specifications being researched – procedural and systems review / evaluation currently in hand. February 2007
Output 2.4	To improve liaison and co-operation	Study / conference visit to Kiev 11 th – 13 th

	procedures of the FIU to liaise in respect of their dealings with foreign FIUs in accordance with the Egmont Group standards.	Dec 06 to examine Ukrainian procedures and exchange information and experience to bring the CCCEC FIU up to Egmont Group standards. March 2007
Output 2.5	To adopt the national AML/CTF strategy, establishing effective mechanisms to ensure co-operation between the FIU and law enforcement bodies, the criminal justice system and regulatory authorities.	Mechanisms and levels of co-operation currently being evaluated. Action plan to be formulated to establish efficient inter-agency co-operation system. February 2007
Output 2.6	To improve the capacity of persons "subject to the law" , and in particular regulators and supervisors, to comply fully with obligations under the AML/CTF legislation.	Meetings being arranged with relevant counterparties to establish levels of compliance and current practices. March 2007
Output 2.7	To increase the capability of law enforcement and criminal justice bodies to comply with and enforce their obligations under the AML/CTF legislation.	An evaluation of current practices and procedures in hand together with a training needs analysis. February 2007

4 WORKPLAN

	Year 1/Semester1					Year 1/Semester2					Year 2		Year 3		Responsible		
	1	2	3	4	5	6	7	8	9	10	11	12	1	2		1	2
Overall objective																	
To contribute to the prevention and control of corruption, money laundering and the financing of terrorism so that these no longer undermine the democracy, the rule of law and economic and social development and the confidence of the public in State institutions in Moldova																	
Project objective 1																	
To ensure the implementation of Moldova's anti-corruption strategy on the basis of annual action plans																	
Output 1.1																	
To ensure the efficient monitoring, coordination and management of the anti-corruption strategy and the formulation of annual action plans																	
1.1.1																	Long-term adviser (corruption), short-term advisers, CCCEC
1.1.2																	Long-term adviser (corruption), short-term advisers
1.1.3																	Long-term adviser (corruption), short-term advisers, CCCEC, contracts with survey firms
1.1.4																	Long-term adviser (corruption), short-term advisers, CCCEC
1.1.5																	Long-term adviser (corruption), short-term advisers, CCCEC, Monitoring Group
1.1.6																	Long-term adviser (corruption), consultants

	Year 1/Semester1			Year 1/Semester2						Year 2		Year 3		Responsible	
	1	2	3	4	5	6	7	8	9	10	11	12	1		2
Output 1.2															
Improvements to legislation to enable the effective prevention and control of corruption as foreseen in the anti-corruption strategy and action plans, and in accordance with GRECO recommendations and European and United Nations standards															
1.2.1															Long-term adviser (corruption), consultants, Parliament, MinJust, NGOs
Support in providing expert opinion on draft laws; publication of draft laws by the Ministry of Justice and the Parliament on the Internet; organise up to 4 workshops to review draft laws and evaluate the effectiveness of legislation in force; to promote the adoption of new legislation with the participation of NGOs and members of Parliament															
1.2.2															Long-term adviser (corruption), consultants, CCCEC, MinJust
Instruct the Ministry of Justice and the CCCEC in techniques to carry out a "corruption-proofing" of legislation and test this methodology in at least 3 areas															
Output 1.3															
Strengthen the capacity of anti-corruption prosecutors to prosecute, supervise and manage corruption-related offences															
1.3.1															Long-term adviser (corruption), consultants, prosecution
Support the preparation of guidelines for the handling of corruption cases by the prosecution service															
1.3.2															Long-term adviser (corruption), consultants, prosecution
Provide the anti-corruption prosecution unit with IT equipment and expertise to improve the management of corruption cases															
1.3.3															Long-term adviser (corruption), consultants, prosecution, CCCEC
Train prosecutors and the CCCEC staff in the handling of corruption cases (up to 3 in-country events and 1 study visit)															
Output 1.4															
Improve cooperation among law enforcement and criminal justice bodies through joint training on investigation, prosecution and adjudication of corruption offences, as well as in the field of international cooperation															
1.4.1															Long-term adviser (corruption), consultants, prosecution, CCCEC, MinInterior
Organise up to 6 joint in-country training events for law enforcement and criminal justice officials on specific issues related to the investigation, prosecution and adjudication of corruption offences															

	Year 1/Semester1			Year 1/Semester2								Year 2		Year 3		Responsible		
	1	2	3	4	5	6	7	8	9	10	11	12	1	2	1		2	
1.4.2 Identify national anti-corruption trainers and train them in-country as well as through 3 study visits																		Long-term adviser (corruption), CCCEC
1.4.3 Organise up to 3 international anti-corruption training events in Moldova with the participation of law enforcement and criminal justice officials from other countries of the region																		Long-term adviser (corruption), CCCEC
1.4.4 Develop anti-corruption modules for inclusion into the curricula of training institutions for law enforcement and criminal justice officials																		Long-term adviser (corruption), CCCEC, prosecution, MinInterior
1.4.5 Arrange English language training for up to 60 staff of the CCCEC, prosecutors, judges and police officers involved in international cooperation, as well as the Secretariat of the Monitoring Group																		Language school, CCCEC, prosecution, judges, MinInterior
Output 1.5																		
Strengthen the capacity of the CCCEC to analyse corruption-related phenomena and trends, as well as to design and implement measures for the prevention of corruption																		
1.5.1 Carry out a review of the function and the organisational structure of the analytical and preventive units of the CCCEC																		Long-term adviser (corruption), CCCEC, consultants
1.5.2 Develop and implement a training plan and curriculum for Analytics Service of the CCCEC																		Long-term adviser (corruption), CCCEC, consultants
1.5.3 Procure IT equipment and software for this unit on the basis of a requirement drafted by the from national authorities																		Long-term adviser (corruption), CCCEC, consultants

	Year 1/Semester1					Year 1/Semester2					Year 2		Year 3		Responsible		
	1	2	3	4	5	6	7	8	9	10	11	12	1	2		1	2
	1.5.4																
1.5.5																	Long-term adviser (corruption), CCCEC
1.5.6																	Long-term adviser (corruption), CCCEC, consultants
1.5.7																	Long-term adviser (corruption), CCCEC, consultants
1.5.8																	Long-term adviser (corruption), CCCEC
Output 1.6																	
Prevention plans implemented and internal controls reinforced within the judiciary, prosecution, police, CCCEC and other bodies at risk																	
1.6.1																	Long-term adviser (corruption), CCCEC, consultants, judiciary, MinInterior, tax inspection, customs, health and education ministries
1.6.2																	Long-term adviser (corruption), CCCEC, consultants, judiciary, MinInterior, tax inspection, customs, health and education ministries

	Year 1/Semester1					Year 1/Semester2					Year 2		Year 3		Responsible		
	1	2	3	4	5	6	7	8	9	10	11	12	1	2		1	2
	1.6.3 Strengthen the internal control mechanisms within the judiciary, the prosecution service, the CCCEC, the police, customs and the tax inspectorate through training and advice																
1.6.4 Support broad dissemination of the code of conduct																	Long-term adviser (corruption), CCCEC
Output 1.7																	
Ensure the implementation of the law on the financing of political parties																	
1.7.1 Train stakeholders responsible for implementing the law on the financing of political parties and electoral campaigns																	Long-term adviser (corruption), CCCEC, consultants, Parliament, political parties, election commission
1.7.2 Provide support for the implementation of the law on funding of political parties by training of staff responsible for administering the law in co-operation with IFES																	Long-term adviser (corruption), CCCEC, consultants, Parliament, political parties, election commission
1.7.3 Provide training for political parties secretary generals and treasurers on new accounting procedures																	Long-term adviser (corruption), consultants, political parties
1.7.4 Prepare studies on the compliance by political parties with relevant legislation by months 26 and 36																	Long-term adviser (corruption), consultants
Output 1.8																	
Reduce corruption and conflicts of interest in the political process																	
1.8.1 Organise workshops and training on the implementation of the law on corruption of electorates																	Long-term adviser (corruption), CCCEC, consultants, Parliament, political parties, election commission
1.8.2 Workshop / conference and expert advice to support the implementation of obligations of elected office holders to declare assets and other measures to reduce conflict of interests																	Long-term adviser (corruption), CCCEC, consultants, Parliament, political parties

	Year 1/Semester1			Year 1/Semester2						Year 2		Year 3		Responsible			
	1	2	3	4	5	6	7	8	9	10	11	12	1		2	1	2
1.8.3 Workshop / conference and expert review of the system of immunities for judges, parliamentarians and other elected office holders																	Long-term adviser (corruption), CCCEC, consultants, Parliament, political parties, judiciary
Output 1.9 To increase the capacity of local government to identify and prevent corruption and to raise ethical standards in public life.																	
1.9.1 Support for the drafting of a short manual on ethics in local government based on the Council of Europe's Handbook of Good Practice on Public Ethics at Local Level, and translation of other relevant documents into Romanian																	Long-term adviser (corruption), CCCEC, consultants, CoE Directorate for Local and Regional Democracy
1.9.2 Assistance in the establishment of a Working Group on public ethics bringing together the main local government associations and the Public Administration Academy																	Long-term adviser (corruption), CCCEC, consultants, CoE Directorate for Local and Regional Democracy
1.9.3 Support to the Working Group on public ethics in the preparation and implementation of plans for strengthening public ethics in at least 4 pilot municipalities (risk analyses and benchmarking; review status of local officials and elected representatives; review effectiveness of internal and external monitoring and control mechanisms, implementation of codes of conduct, etc.)																	Long-term adviser (corruption), CCCEC, consultants, CoE Directorate for Local and Regional Democracy
1.9.4 Assistance to the working group on public ethics in carrying out "peer reviews" to evaluate the experience in pilot municipalities with a view to disseminating and replicating the experience throughout Moldova (and possibly drafting of a national strategy on public ethics in local government)																	Long-term adviser (corruption), CCCEC, consultants, CoE Directorate for Local and Regional Democracy

	Year 1/Semester1					Year 1/Semester2					Year 2		Year 3		Responsible		
	1	2	3	4	5	6	7	8	9	10	11	12	1	2		1	2
1.9.5 Support to the Public Administration Academy in the training of local authorities																	Long-term adviser (corruption), CCCEC, consultants, CoE Directorate for Local and Regional Democracy
Output 1.10 Promote the active role of civil society and media against corruption and reduce the tolerance of the public to corruption																	
1.10.1 Sponsor regular TV programmes (up to 25 talk shows) and the production of TV clips on corruption																	Long-term adviser (corruption), CCCEC, consultants, media
1.10.2 Organise 3 in-country workshops and 1 study visit for investigative journalists																	Long-term adviser (corruption), CCCEC, consultants, media
1.10.3 Prepare and publish a manual on investigative journalism (if possible by adapting or improving existing manuals)																	Long-term adviser (corruption), CCCEC, consultants, media
1.10.4 Support the development of a code of ethics for journalists																	Long-term adviser (corruption), CCCEC, consultants, media
1.10.6 Fund up to 5 research studies on corruption																	Long-term adviser (corruption), CCCEC, consultants, NGOs and research institutions
1.10.7 Train staff of the CCCEC, Anti-corruption prosecution and Ministry of Interior in media relations and in providing the public with access to information.																	Long-term adviser (corruption), CCCEC, consultants, media
Project objective 2 To strengthen the anti-money laundering/counter-terrorist financing (AML/CTF) system of Moldova in accordance with international standards and good practice as well as Moneyval recommendations																	
Output 2.1 Relevant legislation in line with international standards and best practices																	

	Year 1/Semester1					Year 1/Semester2					Year 2		Year 3		Responsible			
	1	2	3	4	5	6	7	8	9	10	11	12	1	2		1	2	
2.2.6 Train trainers including organisation of up to 4 internships within foreign FIUs for the key staff of the FIU of Moldova																		Long-term adviser (AML/CFT), FIU, consultants, CoE Strasbourg
2.2.7 Contribute to improvement of physical security of the FIU premises																		Long-term adviser (AML/CFT), FIU
Output 2.3																		
To review, evaluate and improve the systems of collecting, processing, analysing, protecting and exchanging information by the FIU relating to suspect transactions, including the procurement of equipment and the provision of appropriate training.																		
2.3.1 Assist the FIU in: - the assessment of needs relating to databases and analytical software; collecting information on other TA projects in the country providing software to other Government and/or financial bodies in order to ensure compatibility and avoid overlapping/duplication; designing an information analysis system including its architecture and technical specifications																		Long-term adviser (AML/CFT), FIU, consultants
2.3.2 Procure hardware, software and services in line with the results of activity 2.3.1																		Long-term adviser (AML/CFT), FIU, consultants, CoE Strasbourg
2.3.3 Provide the necessary training in using the IT equipment and software																		Long-term adviser (AML/CFT), FIU, consultants
Output 2.4																		
To improve the capability of the FIU to co-operate with foreign FIUs in accordance with the Egmont Group standards																		
2.4.1 Organise in-country training seminar on information exchange between FIUs																		Long-term adviser (AML/CFT), FIU, consultants
2.4.2 As a follow up to the seminar, arrange study visits for FIU staff responsible for international co-operation to FIUs of other European countries to promote the conclusion of MOUs and to train FIU staff.																		Long-term adviser (AML/CFT), FIU, consultants, CoE Strasbourg

	Year 1/Semester1					Year 1/Semester2					Year 2		Year 3		Responsible		
	1	2	3	4	5	6	7	8	9	10	11	12	1	2		1	2
2.4.3 Assist the FIU in meeting the requirements of membership in the Egmont Group																	Long-term adviser (AML/CFT), FIU, consultants
2.4.4 Promote and facilitate the use of international data exchange networks such as ESW and FIU.Net																	Long-term adviser (AML/CFT), FIU, consultants
Output 2.5 Adopt and implement national AML/CTF strategy including effective mechanisms to ensure co-operation between the FIU and law enforcement, criminal justice and regulatory authorities																	
2.5.1 Assist the FIU in the elaboration of the National AML/CTF strategy and annual implementation plans																	Long-term adviser (AML/CFT), FIU
2.5.2 Support the FIU in setting-up an inter-agency co-ordination body and organise its meetings on specific issues of concern to law enforcement, criminal justice and regulatory authorities and on strategically important issues of AML/CTF regime.																	Long-term adviser (AML/CFT), FIU
2.5.3 Organise 2 interagency study visits for 16 persons to countries having effective coordination mechanisms in place																	Long-term adviser (AML/CFT), FIU, CoE Strasbourg
2.5.4 Assist the FIU in organising 2 annual typology meetings																	Long-term adviser (AML/CFT), FIU
Output 2.6 Improve the capacity of persons "subject to the law", their regulators and supervisors to meet their obligations under the AML/CTF legislation																	
2.6.1 Assist the FIU and regulators in elaboration of guidelines for persons subject to the law on identification and analysis of suspicious transactions and reporting obligations.																	Long-term adviser (AML/CFT), FIU, regulators, supervisors
2.6.2 Assist the FIU in further development of reporting system and procedures.																	Long-term adviser (AML/CFT), FIU, regulators, supervisors

	Year 1/Semester1			Year 1/Semester2						Year 2		Year 3		Responsible			
	1	2	3	4	5	6	7	8	9	10	11	12	1		2		
2.6.3 Support the FIU in organising 8 training activities for 100 staff on reporting and other obligations for persons subject to the law in accordance with the guidelines and in co-operation with professional associations.																	Long-term adviser (AML/CFT), FIU, regulators, supervisors
2.6.4 Organise 2 study visits for 14 representatives of supervisors and regulatory authorities to counterpart organisations of other European countries.																	Long-term adviser (AML/CFT), FIU, CoE Strasbourg
2.6.5 Organise 2 study visits for 14 compliance officers to counterpart organisations of other European countries.																	Long-term adviser (AML/CFT), FIU, CoE Strasbourg
Output 2.7 To increase the capacity of law enforcement and criminal justice bodies to meet their obligations under the AML/CTF legislation																	
2.7.1 Design a training strategy for law enforcement bodies, prosecutors and judges on AML/CTF																	Long-term adviser (AML/CFT), FIU, prosecution, judiciary, MinInterior
2.7.2 Organise 6 targeted in country training events for law enforcement bodies, prosecutors and judges on criminal law aspects of money laundering, provisional measures and confiscation, management of seized assets and other issues resulting from international standards.																	Long-term adviser (AML/CFT), FIU, prosecution, judiciary, MinInterior
2.7.3 Organise 4 training for law enforcement, prosecutors and judges on technical, methodological and procedural aspects of AML/CTF cases.																	Long-term adviser (AML/CFT), FIU, prosecution, judiciary, MinInterior

	Year 1/Semester1					Year 1/Semester2						Year 2		Year 3		Responsible	
	1	2	3	4	5	6	7	8	9	10	11	12	1	2	1		2
	2.7.4 Organise 4 study visits for 24 judges, prosecutors and law enforcement officers to counterpart organisations of other European countries and to the training centre of the Ukrainian FIU																

5 LOGICAL FRAMEWORK

Level	Description	Indicators	Sources of verification	Assumptions
Overall objective	To contribute to the prevention and control of corruption, money laundering and the financing of terrorism so that these no longer undermine the democracy, the rule of law and economic and social development and the confidence of the public in State institutions in Moldova			
Project objective 1	To ensure the implementation of Moldova's anti-corruption strategy on the basis of annual action plans	<ul style="list-style-type: none"> - Measurable improvements in the perception of and attitude towards corruption in the general public and of trust in public institutions, including the criminal justice and law enforcement bodies - Level of implementation of GRECO recommendations - Quality and timeliness of annual action plans - Level of implementation of measures foreseen in annual action plans 	<ul style="list-style-type: none"> - Annual corruption surveys - Reviews carried out at annual national anti-corruption conferences - Project reports, GRECO reports, Monitoring group progress reports 	<ul style="list-style-type: none"> - The anti-corruption strategy and action plans focus on the key corruption problems of Moldova. - The strategy is linked to other public sector and good governance reforms. - The Moldovan authorities are committed to counter corruption in a coherent manner.
Output 1.1	Efficient monitoring, coordination and management of the anti-corruption strategy ensured and annual action plans available	<ul style="list-style-type: none"> - By month 36, 2 action plans and 3 annual anti-corruption conferences - By month 36, annual surveys on the corruption perception and attitudes - By month 3, anti-corruption strategy website by the Secretariat of the Monitoring Group - By month 6, report on the links and synergies between anti-corruption and public sector reform strategies - Frequency, quality and level of participation in meetings of the Monitoring Group - Quality of reports on the implementation of the action plans by relevant institutions 	<ul style="list-style-type: none"> - Project reports, GRECO reports, Monitoring group progress reports, Reports on the annual conferences 	<ul style="list-style-type: none"> - Continued commitment by the President, Parliament and Government of Moldova to adopt and support the implementation of the anti-corruption strategy and action plans.
Activities				
1.1.1	Provide advice to make the Monitoring Group and the Coordinative Council more efficient	Inputs: Long-term consultant		
1.1.2	Support the Secretariat of the Monitoring Group at the	Long-term consultant		

Level	Description	Indicators	Sources of verification	Assumptions
	CCCEC in the development of a website on the anti-corruption strategy and the work of the Monitoring Group	10 work-days short-term consultants		
1.1.3	Support annual surveys on perception and attitudes to corruption in order to determine the impact of the anti-corruption strategy		Contracts for 3 surveys and scientific support	
1.1.4	Carry out 3 in-country training workshops for members of the Monitoring Group and of contact points of different institutions	Long-term consultant 15 work-days short-term consultants	Cost for 3 in-country workshops	
1.1.5	Support 3 annual anti-corruption conferences as well as other events of the Monitoring Group and its Secretariat	Long-term consultant Travel and per diem for 10 international experts for each of the 3 conferences 15 work-days short-term consultants	Cost for 3 conferences	
1.1.6	Commission a study to be followed by a round table discussion on links and synergies between the Anti-corruption Strategy and strategies related to public sector reform and good governance			
Output 1.2	Legislation improved to effectively prevent and control corruption as foreseen in the anti-corruption strategy and action plans and in accordance with GRECO recommendations and European and United Nations standards	<ul style="list-style-type: none"> - Number and quality of draft laws/amendments to anti-corruption laws for submission to Government and Parliament - By month 12, study on the effectiveness of existing anti-corruption legislation - By month 15, methodology for the Ministry of Justice and the CCCEC for corruption proofing of legislation - By month 36, draft laws published regularly on the web site of the Ministry of Justice permitting public scrutiny 	<ul style="list-style-type: none"> - Activity reports - GRECO reports - Monitoring Group reports - draft amendments/laws website of the Ministry of Justice and Parliament - 	<ul style="list-style-type: none"> - Draft laws and recommendations elaborated will be adopted by Government and Parliament - Civil society will make use of the information and scrutinise draft laws
Activities				
1.2.1	Support in providing expertises on draft laws and publication of draft laws by the Ministry of Justice and the Parliament on the Internet and organise up to 4 workshops to review draft laws and effectiveness of legislation in force, and to promote the adoption of new legislation with the participation of NGOs and members of Parliament	50 work-days short-term consultants	Cost for 4 workshops	
1.2.2				
1.2.3				
1.2.4	Provide the Ministry of Justice and the CCCEC with techniques to carry out a "corruption-proofing" of legislation and test this methodology in at least 3 areas	Long-term consultant 10 work-days short-term consultants	Cost for 1 workshop	

Level	Description	Indicators	Sources of verification	Assumptions
Output 1.3	Strengthen the capacity of anti-corruption prosecutors to prosecute, supervise and manage corruption-related offences	<ul style="list-style-type: none"> - Number of prosecutions and convictions for corruption - By month 6, guidelines on the role of prosecutors in the handling of corruption cases - By month 10, anti-corruption prosecutors provided with up to 15 sets of computers - By month 15, methodology and software for the registration and handling of corruption cases - By month 18, up to 20 anti-corruption prosecutors trained through 3 training events and 1 study visit 	<ul style="list-style-type: none"> - Activity reports - GRECO reports - Monitoring group reports - Report by the Office of the Prosecutor General on corruption investigations 	Prosecutors, CCCEC, Ministry of Interior are prepared to cooperate with each other
Activities				
1.3.1	Support the preparation of guidelines for the handling of corruption cases by the prosecution service	Long-term consultant 10 work-days short-term consultants		
1.3.2	Provide the anti-corruption prosecution unit with IT equipment and know-how to improve the management of corruption cases	Long-term consultant 10 work-days of short-term consultants	15 sets of PC Software	
1.3.3	Train prosecutors and CCCEC staff in the handling of corruption cases (up to 3 in-country events and 1 study visit)	10 work-days of short-term consultants	1 study visit for 12 prosecutors x 1 week	
Output 1.4	Improve cooperation among law enforcement and criminal justice bodies through joint training on investigation, prosecution and adjudication of corruption offences as well as international cooperation	<ul style="list-style-type: none"> - Number of investigations, prosecutions and convictions for corruption-related offences - Number of law enforcement and criminal justice staff trained - Number of additional staff of the CCCEC, prosecution, police and judiciary able to communicate in English (by month 24, assessment of impact of training) - Quality of cooperation among prosecutors, CCCEC and Ministry of Interior - Level of international cooperation with foreign authorities 	<ul style="list-style-type: none"> - Annual reports by CCCEC, prosecution, Ministry of Interior and Ministry of Justice on corruption cases - Project reports - GRECO reports 	Training activities will be supervised by senior project assistant, Council of Europe, staff member.
Activities				
1.4.1	Organise up to 6 joint in-country training events for law enforcement and criminal justice officials on specific issues related to the investigation, prosecution and adjudication of corruption offences	25 work-days short-term consultants	5 training events	

Level	Description	Indicators	Sources of verification	Assumptions
1.4.2	Identify national anti-corruption trainers and train them in-country as well as through 3 study visits	Long-term consultant 15 work-days short-term consultants	2 training workshops in-country 3 study visits for 18 trainers in total x 1 week	
1.4.3	Organise up to 3 international anti-corruption training events in Moldova with the participation of with law enforcement and criminal justice officials from other countries of the region	Travel and per diem for 15 participants from abroad in each of the 3 events	3 international training seminars	
1.4.4	Develop anti-corruption modules for inclusion into the curricula of training institutions for law enforcement and criminal justice officials	18 work-days short-term consultants		
1.4.5	Arrange English language training for up to 60 staff of the CCCEC, prosecutors, judges and police officers involved in international cooperation, as well as Secretariat of the Monitoring Group		In-country language courses for 60 staff and Secretariat of the Monitoring Group	
Output 1.5	Strengthen the capacities of the CCCEC to analyse corruption-related phenomena and trends, as well as to design and implement measures for the prevention of corruption	<ul style="list-style-type: none"> - By month 8, the Service for analysis and prognosis and for prevention are established and operating - Number of studies carried out by the CCCEC per year - Quality of the preventive measures elaborated by the CCCEC for the action plan - Number and quality of advice provided by CCCEC on preventive measures to other institutions 	CCCEC reports, monitoring group reports, GRECO reports, Parliament web-site, Monitoring group reports, TI reports	Cooperation with CCCEC and other law enforcement institutions
Activities				
1.5.1	Carry out a review of the function and the organisational set up of the analytical and preventive units of the CCCEC	Long-term consultant 10 work-days short-term consultants		
1.5.2	Develop and implement a training plan for Analytics Service of the CCCEC	Long-term consultant 20 work-days short-term consultants	Up to 4 workshops	
1.5.3	Procure IT equipment and software for Analytics Service of the CCCEC on the basis of the review		20 sets of PC, software, audio, video and photo equipment, scanners and equipment for on-line conferences	
1.5.4	Support the preparation of research studies by the CCCEC or by cooperating institutions (including civil society institutions) on analytics, prognosis and prevention	Long-term consultant	Up to 5 contracts with research institutions	
1.5.5	Financially support publication of booklets and other polygraph products elaborated by the CCCEC		Contracts with publishing houses and other relative	

Level	Description	Indicators	Sources of verification	Assumptions
1.5.6	Support the organisation of trainings with participation of foreign experts, study visits in other states for exchange of experience in analytics, prognosis and prevention	Annual 20 work-days short-term consultants Travel and per diem for Analytics, Prognosis and Prevention Service staff	agencies 6 study and exchange of experience visits in foreign states	
1.5.7	Financially support the organisation of courses and round tables for representatives of central and local public institutions			
1.5.8	Financially support the creation of decent conditions for training process through fitting out and equipping a room in the CCCEC premises with necessary equipment		Equipment for fitting out the training room for organisation of trainings, seminars, round tables and other prevention events foreseen in the Action Plan for implementation of the National Strategy	
Output 1.6	Prevention plans implemented and internal controls reinforced within the judiciary, prosecution, police, CCCEC and other bodies at risk	<ul style="list-style-type: none"> - By month 12, reports on risks of corruption as well as prevention plans in the Ministry of Interior, Prosecution, judiciary, the tax inspection, customs and health and education institutions - By month 15, analytical report and recommendations for improvement of the systems of internal control, audits and reporting corruption in the Ministry of Interior, Prosecution (and the National Service of Investigations) - By month 12, guidelines for the implementation of codes of conduct and law on conflict of interest available - By month 36 level of implementation of recommendations and guidelines, including number and impact of training conducted to strengthen the internal control mechanisms 	<ul style="list-style-type: none"> - Project reports, GRECO reports, Monitoring Group reports, Documents and web-sites of the Ministry of Interior, Prosecution and CCCEC, - Evaluation forms by participants in training and other activities 	<ul style="list-style-type: none"> - Prevention measures are backed up by political support of the leadership of the respective institutions
Activities				
1.6.1	Complete the risk analyses within the judiciary, the police, the tax inspection, customs and health and education institutions	20 work-days short-term consultants		
1.6.2	Develop and implement prevention plans on the basis of these analyses and – once adopted – the laws on	Long-term consultant 20 work-days short-term consultants	Up to 10 training workshops	

Level	Description	Indicators	Sources of verification	Assumptions
1.6.3	Strengthen the internal control mechanisms within the judiciary, the prosecution, the CCCEC, the police, customs and the tax inspectorate through training and advice	Long-term consultant 20 work-days short-term consultants	Up to 5 training workshops	
1.6.4	Support broad dissemination of the code of conduct		Cost for publication and dissemination 1 conference on codes of conduct	
Output 1.7	Ensure the implementation of the law on the financing of political parties	<ul style="list-style-type: none"> - Level of transparency of political finances, including of accounts of political parties - Compliance with law during election phases - Number of trainings on new reporting procedure conducted 	<ul style="list-style-type: none"> - Project reports - GRECO reports - Monitoring Group reports - IFES reports - Media reports - Documents and web-sites of the Parliament, - Evaluation forms by participants in training 	<ul style="list-style-type: none"> - Cooperation between Ministry of Justice, CCCEC, representatives of Political Parties, Central Election Commission and Parliament
Activities				
1.7.1	Train stakeholders responsible for implementing the law on the financing of political parties and electoral campaigns	12 work-days short-term consultants	2 training workshops	
1.7.2	Provide support for the implementation of law on funding of political parties by training of staff responsible for administering the law in co-operation with IFES	10 work-days short-term consultants	2 training workshops	
1.7.3	Provide training for political parties secretary generals and treasurers on new accounting procedures	10 work-days short-term consultants	2 training workshops	
1.7.4	Prepare studies on compliance by political parties with relevant legislation by months 26 and 36	10 work-days short-term consultants		
Output 1.8	Reduce corruption and conflicts of interest in the political process	<ul style="list-style-type: none"> - Level of declaration of assets by elected office holders - Level of implementation of regulations on conflicts of interest - Level of implementation of recommendations on the systems of immunities 	<ul style="list-style-type: none"> - Activity reports, - Monitoring Group reports - GRECO reports, Documents of Ministry of Justice, Central Electoral Commission and Parliament, media 	<ul style="list-style-type: none"> - Violations of regulations entail appropriate sanctions and consequences
1.8.1	Organise training on the implementation of the law on corruption of electorates	8 work-days short-term consultants	1 workshop	

Level	Description	Indicators	Sources of verification	Assumptions
1.8.2	Workshop / conference and expert advice to support the implementation of obligations of elected office holders to declare assets and other measures to reduce conflict of interests	8 work-days short-term consultants	1 conference	
1.8.3	Workshop / conference and expert review of the system of immunities for judges, parliamentarians and other elected office holders	8 work-days short-term consultants	1 conference	
Output 1.9	Enhance capacities of local government for the prevention of corruption and strengthening of public ethics	<ul style="list-style-type: none"> - Level of implementation of prevention measures by local government - Documentation of good practices available for dissemination 	<ul style="list-style-type: none"> - Activity reports - CCCEC reports - Monitoring Group reports, Reports of Working Group on Public Ethics - Web-site and documents of local government associations and the Public Administration Academy 	<ul style="list-style-type: none"> - Experience and good practices are further replicated and fed into the process of local government reform
Activity				
1.9.1	Support for the drafting of a short manual on ethics in local government based on the Council of Europe's Handbook of Good Practice on Public Ethics at Local Level, and translation of other relevant documents into Romanian	Long-term consultant CoE experts on ethics in local government	Translations	
1.9.2	Assistance in the establishment of a Working Group on public ethics bringing together the main local government associations and the Public Administration Academy	CoE experts on ethics in local government		
1.9.3	Support to the Working Group on public ethics in the preparation and implementation of plans for strengthening public ethics in at least 4 pilot municipalities (risk analyses and benchmarking, review status of local officials and elected representatives, review effectiveness of internal and external monitoring and control mechanisms, implementation of codes of conduct, etc.)	CoE experts on ethics in local government 30 work-days short-term consultants	5 workshops	
1.9.4	Assistance to the Working Group on public ethics in carrying out "Peer reviews" to evaluate the experience in pilot municipalities with a view to disseminating and replicating the experience throughout Moldova (and possibly drafting of a national strategy on public ethics in local government)	CoE experts on ethics in local government 20 work-days short-term consultants	2 workshops	

Level	Description	Indicators	Sources of verification	Assumptions
1.9.5	Support to the Public Administration Academy in the training of local authorities	CoE experts on ethics in local government 10 work-days short-term consultants	3 training events	
Output 1.10	Promote active role of civil society and media against corruption and reduce the tolerance of the public to corruption	<ul style="list-style-type: none"> - Number and quality of news reports on corruption, including investigative reports - Number of research studies on corruption - Increased public awareness - Reduced public tolerance of corruption 	<ul style="list-style-type: none"> - Activity reports - Annual corruption surveys - Media reports - Monitoring group reports 	Cooperation between the institution concerned
Activities				
1.10.1	Sponsor regular TV programmes (up to 25 talk shows) and the production of TV clips on corruption	25 work-days experts for talk shows	25 talk shows (ca. EURO 500 each) 3 TV clips	
1.10.2	Organise 3 in-country workshops and 1 study visit for investigative journalists	15 work-days short-term consultants	3 workshops 1 study visit for 10 journalists x 1 week	
1.10.3	Prepare and publish a manual on investigative journalism (if possible by adapting or improving existing manuals)	10 work-days short-term consultants 20 work-days local consultants		
1.10.4	Support the development of a code of ethics for journalists	10 work-days short-term consultants	2 round-table discussions	
1.10.5	Support up to 5 public workshops on specific topics related to corruption (such as reporting on corruption)	15 work-days short-term consultants	5 workshops	
1.10.6	Fund up to 5 research studies on corruption		5 research studies	
1.10.7	Train staff of the CCCEC, Anti-corruption prosecution and Ministry of Interior in media relations and in providing the public with access to information.	15 work-days short-term consultants	3 courses on media training	
Project objective 2	To strengthen the anti-money laundering/counter-terrorist financing (AML/CTF) system of Moldova in accordance with international standards and good practice as well as Moneyval recommendations	<ul style="list-style-type: none"> - Effectiveness of the overall anti-money laundering system. - Number of AML/CTF cases in courts increases 	A final review on the basis of the criteria and recommendations of the Council of Europe and the Financial Action Task Force	The political will to develop a fully functioning anti-money laundering system and to enforce anti-money laundering regulations will continue to exist.
Output 2.1	Relevant legislation in line with international standards	<ul style="list-style-type: none"> - Ratification by Moldova of the Convention on Laundering, Search, Seizure and Confiscation of Proceeds from Crime and the Financing of Terrorism (ETS 198) - Recommendations of Moneyval and FATF concerning legislation 	<ul style="list-style-type: none"> - Treaty Office of the Council of Europe - Moneyval reports - FATF reports 	<ul style="list-style-type: none"> - Political commitment and resources available to implement legislation - Draft laws will be adopted by Parliament

Level	Description	Indicators implemented	Sources of verification	Assumptions
Activities				
2.1.1	Assist the competent authorities of Moldova in reviewing the existing legislation against international AML/CTF standards with particular focus on Moneyval recommendations	Long-term consultant 16 work-days short-term consultants Up to 3 legal opinions	2 workshops	
2.1.2	Assist the competent authorities of Moldova in preparing the necessary proposals for amendments and follow-up the legislative process and implementation	Long-term consultant 15 work-days short-term consultants	2 workshops	
2.1.3	Provide the necessary legal expertise for the preparation of further amendments of laws and regulations throughout the project duration	Long-term consultant 20 work-days short-term consultants	Up to 4 workshops	
Output 2.2				
Competencies, status and organisation of the FIU in accordance with Moneyval recommendations and international best practices				
Activities				
2.2.1	Assist the FIU in preparing proposals of the necessary changes concerning its status/position and competencies	- Moldovan FIU member of Egmont Group - Level of implementation of relevant Moneyval recommendations - Trainers of the FIU trained and able to provide further training - Level of skills of FIU staff	- Experts assessment reports - Project reports - Moneyval reports - Egmont group reports - Assessment reports on training activities	- The political will to implement Moneyval recommendation and meet international standards will continue to exist - FIU is recognised as the core institution of the anti-money laundering system
2.2.2	Assist the FIU in elaboration of its organisational structure	Long-term consultant 10 work-days short-term consultants		
2.2.3	Assist the FIU in establishing internal working procedures and rules on storage, processing, exchange and protection of data	Long-term consultant		
2.2.4	Support preparation of a training plan for FIU staff	10 work-days short-term consultants		
2.2.5	Support implementation of a training plan	Long-term consultant	Up to 5 training events	
2.2.6	Train trainers including organisation of up to 4 internships within foreign FIUs for the key staff of the FIU of Moldova	15 work-days short-term consultants	Up to 4 internships abroad x 1 month	
2.2.7	Contribute to improvement of physical security of the FIU premises	Long-term consultant	Equipment for physical security of FIU	
Output 2.3				
Design and procure a system of collection, processing, analysis, protection and exchange of information on transactions for the FIU				
		- Equipment and software purchased, installed and in operation - Number of suspicious transaction	- Project reports - FIU reports	- Output 2.2 will be implemented efficiently thus ensuring that a

Level	Description	Indicators	Sources of verification	Assumptions
		reports received, analysed and processed		proper use would be made of the equipment. In particular data security procedures will be in place and the IT Unit of the FIU will be created and properly staffed. - IT equipment for the FIU will be treated separately as it refers clearly to the FIU independence and functions, which are in turn clearly different from those of other departments.
Activities				
2.3.1	Assist FIU in: - the assessment of needs concerning databases and analytical software - collecting information on other TA projects in the country providing software to other Government and/or financial bodies in order to assure compatibility and avoid overlapping/duplication - designing the information analysis system and its architecture/technical specifications	20 work-days short-term IT and procurement experts		
2.3.2	Procure hardware, software and services in line with the results of activity 2.3.1	Long-term consultant	IT hardware and software according to specifications	
2.3.3	Provide the necessary training in using the IT equipment and software	20 work-days procurement consultant 30 work-days IT training consultants		
Output 2.4	To improve the capability of the FIU to co-operate with the FIUs of other countries in accordance with the Egmont Group standards	- The FIU of Moldova accepted as member of the Egmont Group - MOUs signed with other FIUs - Number of requests received from and sent to foreign FIU	- List of Egmont Group members. - List of MOUs signed. - Feedback from Council of Europe (MONEYVAL), FATF and the Egmont Group. - FIU reports	- Output 2.2 will be implemented efficiently. The political will exists to maintain good relationships with foreign FIUs. - The FIU of Moldova will be recognised as a trusted interlocutor by foreign FIUs.
Activities				
2.4.1	Organise in-country training seminar on information exchange between FIUs	Long-term consultant Up to 5 experts from foreign FIUs x 3 days	1 in-country seminar	

Level	Description	Indicators	Sources of verification	Assumptions
2.4.2	As a follow up to the seminar, arrange 4 study visits for FIU staff responsible for international co-operation to FIUs of other European countries to promote the conclusion of MOUs and to train FIU staff.		4 study visits for 4 FIU staff each x 4 days	
2.4.3	Assist the FIU in meeting the requirements of membership in the Egmont Group	Long-term consultant		
2.4.4	Promote and facilitate the use of international data exchange networks such as ESW and FIU.Net	Long-term consultant	Equipment, software and licences	
Output 2.5	To adopt and implement the national AML/CTF strategy including effective mechanisms to ensure co-operation between the FIU and law enforcement, criminal justice and regulatory authorities	<ul style="list-style-type: none"> - Quality and acceptance of National AML/CTF Strategy - Level of implementation of strategy - Joint orders or MOU concluded with relevant agencies - Number of investigations and prosecutions into money laundering instituted by law enforcement and criminal justice system on the basis of FIU reports. - Information on new trends and methods of money laundering exchanged between FIU and co-operating authorities. 	<ul style="list-style-type: none"> - Text of official documents adopting the National Strategy and instituting the coordination group. - Project reports. 	<ul style="list-style-type: none"> - The political will to develop a fully functioning anti-money laundering system will continue to exist. - Effective mechanisms and procedures to adopt the submitted drafts will continue to exist.
Activities				
2.5.1	Assist the FIU in elaboration of the National AML/CTF strategy and yearly implementation plans	Long-term consultant	1 conference	
2.5.2	Support the FIU in setting-up an interagency coordination body and organising its meetings on specific issues of concern to law enforcement, criminal justice and regulatory authorities and on strategically important issues of AML/CTF regime.	Long-term consultant 10 work-days short-term consultants		
2.5.3	Organise 2 interagency study visits for 16 persons to countries having effective coordination mechanisms in place		2 study visits for 8 staff each x 1 week	
2.5.4	Assist the FIU in organising 2 annual typology meetings	5 experts from foreign FIUs x 2 meetings x 3 days	2 typology meetings	
Output 2.6	Improve the capacity of persons subject to the law, their regulators and supervisors to meet their obligations under the AML/CTF legislation	<ul style="list-style-type: none"> - All obliged institutions mentioned in law have their reporting procedures in place and send reports - Growing number of reports from both banking and non-banking sector 	<ul style="list-style-type: none"> - Official documents - FIU reports - Project reports 	<ul style="list-style-type: none"> - The political will exists to maintain good between FIU and the obliged entities and regulators/supervisors - Staff of the obliged entities and their

Level	Description	Indicators	Sources of verification	Assumptions
Activities				
2.6.1	Assist the FIU and regulators in elaboration of guidelines for obliged entities on identification and analysis of suspicious transactions and reporting obligations.	15 work-days short-term consultants	2 seminars	regulators and supervisors willing to undergo training and apply the acquired knowledge in practice
2.6.2	Assist the FIU in further development of reporting system and procedures.	Long-term consultant 15 work-days short-term consultants		
2.6.3	Support the FIU in organising 8 training activities for 100 staff on reporting and other obligations for obliged entities in accordance with the guidelines and in co-operation with professional associations.	20 work-days short-term consultants	8 training seminars	
2.6.4	Organise 2 study visits for 14 representatives of supervisors and regulatory authorities to counterpart organisations of other European countries.		2 study visits for 7 staff each x 1 week	
2.6.5	Organise 2 study visits for 14 compliance officers to counterpart organisations of other European countries.		2 study visits for 7 staff each x 1 week	
Output 2.7				
	To increase the capacity of law enforcement and criminal justice bodies to meet their obligations under the AML/CTF legislation	<ul style="list-style-type: none"> - Number of law enforcement and criminal justice officials trained - Number of investigations, prosecutions and adjudications for money laundering 	<ul style="list-style-type: none"> - Project reports - Law enforcement and criminal justice data - FIU and Ministry of Justice reports 	<ul style="list-style-type: none"> - The political will exists to maintain good between FIU and law enforcement and judiciary - Staff of the law enforcement agencies and judges willing to undergo training and apply the acquired knowledge in practice
Activities				
2.7.1	Design a training strategy for law enforcement bodies, prosecutors and judges on AML/CTF	Long-term consultant 20 work-days short-term consultants		
2.7.2	Organise 6 targeted in country training events for law enforcement bodies, prosecutors and judges on criminal law aspects of money laundering, provisional measures and confiscation, management of seized assets and other issues resulting from international standards.	Long-term consultant 24 work-days short-term consultants	6 training seminars	
2.7.3	Organise 4 training for law enforcement, prosecutors and judges on technical, methodological and procedural aspects of AML/CTF cases.	Long-term consultant 16 work-days short-term consultants	4 training seminars	

Level	Description	Indicators	Sources of verification	Assumptions
2.7.4	Organise 4 study visits for 24 judges, prosecutors and law enforcement officers to counterpart organisations of other European countries		4 study visits for 6 staff each x 1 week	

